

REPORT OF THE  
**Health and Adult Social Care Select Committee**  
PART II

**1. SUMMARY AND LEGISLATIVE CONTEXT**

- 1.1. This report provides an update on the work of Hampshire County Council's Health and Adult Social Care Select Committee from April 2018 to March 2019.
- 1.2. For 2018-19, the Health and Adult Social Care Select Committee held the Local Government statutory responsibility for health scrutiny powers. These powers are intended to ensure that decisions about health services are taken with due regard to the people affected. The legislative framework within which the Committee functioned in this year allowed Members to consider any aspect of health that affects the population of Hampshire. It also placed very specific duties on the NHS with regard to consultation, information and responses to any recommendations made by the Committee.
- 1.3. The Committee was a statutory consultee on any potential substantial change being considered by the NHS, and had the power to refer contested decisions about health services to the Secretary of State for Health or to Monitor for Foundation Trusts.
- 1.4. In accordance with the Constitution of Hampshire County Council, the Health and Adult Social Care Select Committee also focuses on how the County Council is contributing to delivering the Wellbeing agenda for adults' social care; promoting independence and quality of life for older people; healthy and safe families; Public Health; the integration of Health and Care services and relevant financial management.

**2. WORK OF THE COMMITTEE**

- 2.1 The annual report of the Health and Adult Social Care Select Committee is appended to this report.

**COUNCILLOR ROGER HUXSTEP**

**Chairman, Health and Adult Social Care Select Committee Scrutiny**

## **Scrutiny Annual Report: April 2018 to March 2019**

**Select Committee:** Health and Adult Social Care

**Report of Chairman:** Councillor Roger Huxstep

### **1. In-depth or Light Touch Reviews undertaken / outcomes being monitored:**

#### *a) Social Inclusion Working Group:*

The Health and Adult Social Care Select Committee (the HASC) had established a task and finish group looking into the detail of this service change. As a result of the work of the group, the Committee made recommendations to the Executive Member for Adult Social Care and Health.

#### *b) Sustainability and Transformation Partnerships (STP) Working Group:*

The HASC had agreed terms of reference for a working group to consider the STP plans for the Hampshire area. The Working Group continued to meet as required throughout 2018 and reported back to the HASC when relevant.

### **2. Statutory Duties Undertaken (actions, monitoring and information on proposals to develop or vary services) have included:**

#### a) Hampshire Hospitals NHS Foundation Trust: Outpatient, X-Ray and Community Midwifery Services in Whitehill and Bordon: Re-provision of Services from alternative locations or by an alternative provider

In May 2018, Members heard from the Hampshire Hospitals NHS Trust regarding a proposal to withdraw some existing services from Chase Hospital in Whitehill and Bordon. Due to a reduction in the use of hospitals by users preferring closer locations, the low volume of referrals led to reduced efficiency in clinical staff time as well as duplication in the same services being offered. The Committee agreed that the proposal constituted a significant change and continued to receive regular updates throughout the period. The HASC is continuing to monitor the re-provision of these services in 2019.

#### b) Southern Health NHS Foundation Trust: Plans to develop Secure Forensic Mental Health and Learning Disabilities Services

At its May 2018 meeting, the Committee heard from the Southern Health NHS Foundation Trust regarding plans to develop a secure forensic mental health service, and associated proposals relating to learning disabilities services. This Trust was leading the work to modernise these pathways, providing places in Hampshire so that the number of out-of-area placements could be reduced. Members agreed the proposal was not a substantial change and would have a positive impact on patient groups.

c) South Eastern Hampshire CCG and Portsmouth Hospitals NHS Trust: Spinal Surgery Service

In July 2018, Members heard that elective spinal surgery was provisioned as a single-handed service at the Queen Alexandra Hospital in Portsmouth, which impacted on waiting lists. It was reported that efforts to hire new staff had been unsuccessful and a proposal was put forward to move the service to University Hospital Southampton (UHS) with an impact on approximately 204 patients. Additional staff were to be employed at UHS with non-surgical services remaining at Queen Alexandra Hospital. The HASC did not consider this a substantial change and continued to receive progress updates throughout 2018/19 to monitor the transition of services.

d) Hampshire Hospitals NHS Foundation Trust: North and Mid Hampshire Clinical Services Review Update

In January 2019, Members received a report providing an update on the latest position regarding the North and Mid Hampshire Clinical Services Review. This included the sustainability of continuing to provide services from both the Winchester and Basingstoke hospital sites, funding for improvements to both Emergency Departments and a separate children's pathway. The HASC noted the ongoing work and is continuing to monitor the outcomes of this review in 2019.

### **3. Responses to Health Inquiries received have included:**

#### **3.1. Care Quality Commission (CQC) Inspection Outcome and Monitoring**

*a) Portsmouth Hospitals NHS Trust (PHT):*

In May 2018, as part of their ongoing monitoring of progress against the Quality Improvement Plan, the HASC received an update following an unannounced inspection of PHT's urgent care services. Members heard that this inspection had focused upon the Trust's response to winter pressures. Members noted progress and responses to inspection findings. In September 2018, Members received a presentation on the CQC Inspection Report and the Trust's overall rating of 'Requires Improvement'. It was noted that some areas had seen significant improvement since the last inspection and that, despite some areas still needing further attention, it was a positive step. Members noted the CQC findings as well as the Trust's response to the findings. The HASC is continuing to monitor this item in 2019.

*b) Local System Review of the Hampshire Health and Care System*

In July 2018, Members heard of the CQC Local System Review of Hampshire which had reviewed how health and care services worked together to support care for people aged 65 and over across the county. The findings included areas of strength and eleven recommendations for improvement. It was agreed that the Hampshire Action Plan to address the recommendations would be overseen by the Health and Wellbeing Board.

At its November 2018 meeting, Members received a 3-month gateway update on the Action Plan and heard that between April and September 2018 there had been a 32% reduction in delayed transfers of care due to social care delays. Members were also provided with information on the development of an 'App' called 'Connect to Support Hampshire' which had recently been launched as a further route to provide information about social care to the public. The HASC is continuing to monitor the Action Plan progress in 2019.

*c) Southern Health NHS Foundation Trust:*

In November 2018, Members heard that the overall rating given to the Trust was 'Requires Improvement' after an inspection undertaken in summer 2018. The Trust had devised an action plan to respond to these areas. Members noted the findings of the inspection and the approach of the Trust in response to these. The HASC is continuing to monitor this item in 2019.

*d) Hampshire Hospitals NHS Foundation Trust*

In November 2018, Members received a presentation on the comprehensive inspection of the Trust undertaken in June 2018. Members heard that the overall rating given to the Trust by the CQC was 'Requires Improvement', which was a degrading from the previous rating of 'Good'. A presentation was provided that summarised the actions the Trust was taking in response. Members noted the CQC findings as well as the Trust's response to the findings and received a further report on update progress made against the recommendations in February 2019.

### 3.2. Temporary and Permanent Closures or Restriction of Hours of Services

*a) Hampshire Hospitals NHS Foundation Trust: Andover Minor Injuries Unit Update*

Members received an update in July 2018 regarding Minor Injuries Unit at the Andover War Memorial Hospital provided by Hampshire Hospitals NHS Foundation Trust. In recent years, a temporary variation to the commissioned opening hours had been implemented. The HASC continues to monitor the outcomes of this change in 2019.

*b) Southern Health NHS Foundation Trust: Update on temporary closure of Beaulieu Older People's Mental Health Ward*

In November 2018, Members heard from representatives of Southern Health NHS Foundation Trust on staffing issues affecting two older people's mental health wards. The Poppy Ward in Gosport had been temporarily closed to admissions in October 2018 due to shortages of registered mental health nurses but had re-opened in November 2018. The Beaulieu Ward at the Western Community Hospital in Southampton had also been temporarily closed to admissions, and it was anticipated this would remain the case for up to six months while additional staff were recruited. The HASC heard (at its meeting in May 2019) that the Beaulieu Ward was planned to re-open on 3 June 2019.

#### **4. Pre-scrutiny of Significant Executive Decisions:**

##### **a) Orchard Close Respite Service**

At the November 2018 and January 2019 meetings, the Chairman announced that the County Council had undertaken a public consultation on proposals to close the Orchard Close Respite Service with a view to providing more personalised and tailored respite solutions for service users. At its meeting in February 2018, the Committee pre-scrutinised the proposals prior to a decision of the Executive Member for Adult Social Care. While supporting some of the substantive recommendations, the Committee also made amendments and additional to the recommendations to the Executive Member.

#### **5. Call-In of Significant Executive Decisions:**

##### **a) Orchard Close Respite Service**

Following the decision of the Executive Member for Adult Social Care and Health in February 2018, a call-in request was made by a quorum of Members and an additional HASC meeting was held on 14 March 2019. At this meeting, the HASC agreed to request that the Executive Member reconsider her decision to close Orchard Close and that the possibility of a Working Group be considered for inclusion on the next HASC agenda.

**6. Referrals:** No topics were referred to the HASC for consideration.

#### **7. Scrutiny of Budgets and Performance:**

##### **a) *Revenue Budget for Public Health:***

The Committee reviewed the revenue budget for Public Health in January 2019 and resolved to support the recommendations being proposed to the Executive Member for Public Health.

##### **b) *Revenue Budget for Adults' Health and Care and Capital Programme for Adults' Health and Care:***

The Committee reviewed the revenue and capital budgets for the Adults' Health and Care Department in January 2019 and resolved to support the recommendations being proposed to the Executive Member for Adult Social Care and Health.

**8. Policy Review:** No policy reviews were undertaken during this period.

#### **9. Questioning and exploring areas of interest and concern:**

- Substance Misuse Model in Hampshire
- Annual Update on Adult Safeguarding

- Respite service at Orchard Close, Hayling Island
- Gosport Independent Panel
- NHS 10 Year Plan
- Procurement of a new contract for health visiting and school nursing services
- Hampshire & Isle of Wight Sustainability and Transformation Partnership Update

## **10. Upcoming topics:**

The following topics feature on the Select Committee's Work Programme:

- Adult Safeguarding
- Public Health Policies
- Scrutiny of Health and Wellbeing Board
- Andover Minor Injuries Unit monitoring
- Budget Scrutiny
- CQC Local System Review of the Hampshire Health and Care System
- Care Quality Commission inspections of NHS Trusts serving the population of Hampshire
- Dorset Clinical Services review
- Frimley Sustainability and Transformation Plan
- Hampshire and Isle of Wight Sustainability and Transformation Plan
- Integrated Intermediate Care
- Chase Community Hospital service provision changes
- North and Mid-Hampshire 'new models of care' clinical services review
- West Surrey Stroke Services monitoring
- Move of Patients to Eastleigh & Romsey Community Mental Health Team
- Move of Spinal Surgery from Portsmouth Hospital Trust to University Hospital Southampton
- Temporary Service Closures